

**UNITED STATES DISTRICT COURT FOR THE  
EASTERN DISTRICT OF NEW YORK**

MAKE THE ROAD NEW YORK, and )	
MARTÍN JONATHAN BATALLA VIDAL, )	
	)
<i>Plaintiffs,</i>	)
	)
<i>v.</i>	)
	)
KATHY A. BARAN, Director, California )	
Service Center, KELVIN MEDLOCK, )	
Associate Director, California Service )	
Center, SUSAN M. CURDA, District )	
Director, DONALD W. NEUFELD, )	
Associate Director, Service Center )	
Operations, U.S. Citizenship and )	
Immigration Services, and LEÓN )	
RODRÍGUEZ, Director, U.S. Citizenship )	
and Immigration Services, )	
	)
<i>Defendants.</i>	)
	)

**AMENDED COMPLAINT**

Case No. 1:16-cv-04756 (NGG) (JO)

Plaintiffs Make the Road New York and Batalla Vidal, by and through their counsel, allege the following upon information and belief:

**INTRODUCTION**

This action challenges the Department of Homeland Security's application of a preliminary injunction issued by a U.S. District Court in Brownsville, Texas to residents of New York, including the revocation of employment authorization of New York residents done solely on this basis. *See Texas v. United States*, 86 F. Supp. 3d 591 (S.D. Tex. 2015), *aff'd*, 809 F.3d 134 (5th Cir. 2015), *aff'd by an equally divided court*, 136 S. Ct. 2271 (2016) (per curiam).

Plaintiffs Martín Jonathan Batalla Vidal and Make the Road New York (MRNY), as well as the MRNY members on whose behalf MRNY brings this lawsuit, are not and have never been parties to the *Texas v. United States* suit. They did not have a full and fair opportunity to defend

their interests in that action, and no other party there adequately represented them. In addition, Texas and the other plaintiffs lack standing to obtain, and the District Court in *Texas v. United States* lacked jurisdiction or authority to enter, a preliminary injunction reaching New York. Defendants' reliance on the unlawfully broad *Texas v. United States* preliminary injunction to revoke the employment authorization of Mr. Batalla Vidal and other New York residents violated their rights under the Administrative Procedure Act.

Mr. Batalla Vidal, who is himself a member of Make the Road New York, came to the United States from Mexico at the age of six and has lived in New York for nearly twenty years. He is now a student preparing to become a medical assistant and works to help support his family while he pursues his education. In November 2014, Mr. Batalla Vidal submitted an application for Deferred Action for Childhood Arrivals (DACA), a program of temporary immigration relief established in 2012. Later that same month, the Department of Homeland Security (DHS) announced certain revisions to DACA, including an expansion of the period of deferred action and employment authorization from two years to three years. In February 2015, the government granted Mr. Batalla Vidal a three-year period of deferred action and employment authorization. On May 14, 2015, however, Defendants revoked Mr. Batalla Vidal's three-year employment authorization, stating as the sole grounds for their action the issuance of a preliminary injunction in *Texas v. United States*, 86 F. Supp. 3d 591 (S.D. Tex. 2015). Subsequently, DHS issued Mr. Batalla Vidal a two-year employment authorization.

The government's reliance on the unlawfully broad *Texas v. United States* injunction was legally erroneous. Mr. Batalla Vidal and MRNY ask this Court to (1) declare that the February 2015 preliminary injunction entered in *Texas v. United States* does not apply to New York residents; (2) declare unlawful Defendants' revocation of Mr. Batalla Vidal's employment

authorization, and those of other New York residents; (3) vacate and set aside the unlawful revocations and order the reinstatement of Mr. Batalla Vidal's three-year employment authorization, and those of other New York residents; and (4) enjoin Defendants from revoking Mr. Batalla Vidal's employment authorization, and those of other New York residents, on the basis of the injunction in *Texas v. United States*.

#### **JURISDICTION AND VENUE**

1. This Court has subject matter jurisdiction pursuant to 28 U.S.C. § 1331, as this case arises under the United States Constitution and the Administrative Procedure Act (APA), 5 U.S.C. § 551 *et seq.* This Court has remedial authority pursuant to the APA, 5 U.S.C. § 706, and the Declaratory Judgment Act, 28 U.S.C. §§ 2201 *et seq.*

2. Venue properly lies in this District because Plaintiff Batalla Vidal resides in the district and Plaintiff MRNY operates community-based centers in this district in Bushwick, Brooklyn; Jackson Heights, Queens; Port Richmond, Staten Island; and Brentwood, Long Island. 28 U.S.C. § 1391(e)(1). Venue also properly lies in this District because a substantial part of the events or omissions giving rise to this action occurred in the District. *Id.* § 1391(b).

#### **PARTIES**

3. Plaintiff Make the Road New York (MRNY) is a nonprofit, membership-based community organization that integrates adult and youth education, legal and survival services, and community and civic engagement, in a holistic approach to help low-income New Yorkers improve their lives and neighborhoods.

4. Plaintiff Martín Jonathan Batalla Vidal ("Martín Batalla Vidal" or "Mr. Batalla Vidal") is a recipient of DACA. He resides in Queens, New York.

5. Defendant Kathy Baran is the Director of the California Service Center of United

States Citizenship and Immigration Services (USCIS). She is sued in her official capacity.

6. Defendant Donald W. Neufeld is the Associate Director for Service Center Operations of USCIS. He is sued in his official capacity.

7. Defendant Kelvin Medlock is the Associate Director of the California Service Center of USCIS. He is sued in his official capacity.

8. Defendant Susan M. Curda is a District Director of USCIS. She is sued in her official capacity.

9. Defendant León Rodríguez is the Director of USCIS. He is sued in his official capacity.

## **STATEMENT OF FACTS**

### **USCIS Issuance of Employment Authorization to DACA Recipients**

10. By statute, USCIS may grant employment authorization to certain classes of noncitizens. 8 U.S.C. § 1324a(h)(3)(B). One such class is individuals “who ha[ve] been granted deferred action, an act of administrative convenience to the government which gives some cases lower priority, if the alien establishes an economic necessity for employment.” 8 C.F.R. § 274a.12(c)(14).

11. USCIS has granted employment authorization to DACA recipients under this category. When USCIS grants employment authorization, it issues to the applicant an Employment Authorization Document (EAD).

12. Employment authorization is crucial to young people trying to build their lives in the United States. It allows them to raise the funds necessary for post-secondary education, participate in the workforce, support themselves and their families, and save for the future.

13. Under USCIS regulations, the agency has discretion to establish the initial period

of employment authorization.

14. Once the agency has exercised its discretion to grant an initial period of work authorization, however, USCIS may revoke employment authorization only under limited circumstances enumerated in the regulations. *See* 8 C.F.R. § 274a.14(a). Otherwise, revocation is permissible when a condition upon which employment authorization was granted has not been met or ceases to exist, or based on “good cause shown.” *Id.* § 274a.14(b)(1). None of these circumstances or enumerated grounds for revocation applied to Mr. Batalla Vidal, MRNY members, or other New York residents whose three-year employment authorizations Defendants revoked pursuant to the *Texas* injunction.

15. USCIS regulations also require the agency to provide written notice of intent to revoke employment authorization. *Id.* § 274a.14(b)(2). The notice must state the reasons indicating that revocation is warranted. Once notice is served, the affected party is entitled to a period of fifteen days to submit countervailing evidence. *Id.*

16. The regulations provide that an affected party may not appeal the agency’s decision to revoke employment authorization. *Id.*

17. These regulations bind USCIS and constrain its power to revoke employment authorization for the period of time granted. Accordingly, these regulations create a legal right to a proper process for revocation of employment authorization and a legitimate claim of entitlement to employment authorization once granted. *Id.* § 274a.14(b).

18. The original 2012 DACA guidance announced that USCIS would grant deferred action and employment authorization for a period of two years, subject to renewal for additional two-year periods. Memorandum from Janet Napolitano, Sec’y of Homeland Security, to Alejandro Mayorkas, Director, U.S. Citizenship and Immigration Servs., *Exercising*

*Prosecutorial Discretion With Respect to Individuals Who Came to the United States as Children*, June 15, 2012 (“2012 DACA Memorandum”) (attached hereto as Exhibit A). This memorandum stated that people who came to the United States as children, lack a serious criminal history, attend school, and meet other criteria may request that the Secretary grant deferred action, a temporary form of relief from removal, for a period of two years. Those granted deferred action in this manner would also be eligible for employment authorization and a social security card. *See Exhibit A, 2012 DACA Memorandum.*

19. On November 20, 2014, President Obama and Secretary of Homeland Security Jeh Johnson announced a series of further executive actions for immigration relief, including the creation of Deferred Action for Parents of Americans and Lawful Permanent Residents (DAPA). Memorandum from Jeh Charles Johnson, Sec'y of Homeland Security, to Leon Rodriguez, Director, U.S. Citizenship and Immigration Servs., *Exercising Prosecutorial Discretion With Respect to Individuals Who Came to the United States as Children and With Respect to Certain Individuals Who Are the Parents of U.S. Citizens or Permanent Residents* 3, Nov. 20, 2014 (“2014 DACA/DAPA Memorandum”) (attached hereto as Exhibit B).

20. At the same time, the President and Secretary announced an expansion of DACA, liberalizing the eligibility criteria and authorizing the grant or renewal of deferred action and employment authorization for a period of three years (“expanded DACA”). *Id.*

### **The *Texas v. United States* Litigation**

21. On December 3, 2014, Texas and thirteen other plaintiff states, along with the governors of four other states, filed a civil action in the U.S. District Court for the Southern District of Texas against Secretary of Homeland Security Jeh Johnson and other federal immigration officials, seeking an injunction to halt the implementation of DAPA and expanded

DACA. Eight more states and one state attorney general later joined the suit as plaintiffs. Neither the State of New York nor any New York official joined the lawsuit as a party; nor, for that matter, were any other states or public officials within the Second Circuit parties to that suit. Three Texas residents who were potential beneficiaries of DAPA moved to intervene, but the district court denied that motion, a decision which was subsequently overturned on appeal.

22. Without holding an evidentiary hearing, Judge Andrew S. Hanen entered a preliminary injunction in favor of plaintiffs on February 16, 2015, enjoining the Secretary's implementation of DAPA and expanded DACA, including, of relevance here, the new DACA provision permitting a grant or renewal of deferred action and employment authorization for a period of three years. By its terms, the preliminary injunction applied nationwide. *Texas v. United States*, 86 F. Supp. 3d 591, 677-78 (S.D. Tex. 2015).

23. Judge Hanen's preliminary injunction relied on a finding that Texas had sufficiently satisfied the necessary standing requirements for the granting of injunctive relief. *Id.* at 620. The Court observed, "If the majority of the DHS Directive beneficiaries residing in [Texas] apply for driver's licenses, Texas will bear directly a \$174.73 per applicant expense, costing the state millions of dollars." *Id.* Judge Hanen's order was also based on a determination that adoption of DAPA and expanded DACA violated the APA's procedural requirements, and that, consequently, Texas and other plaintiff states had a substantial likelihood of success on the merits. *Id.* at 671-72.

24. The plaintiffs did not include class allegations in their complaint, and did not move for or obtain class certification on a nationwide or other basis.

25. The government appealed to the U.S. Court of Appeals for the Fifth Circuit. On appeal, fifteen states and the District of Columbia filed an amicus curiae brief in support of the

government. The brief included the State of New York. These states and the District of Columbia denied that implementation of DAPA or expanded DACA created any risk of harm to their states, pointing out that the types of costs alleged by Texas are a matter of state choice, not federal coercion, and contending that the district court had little information to determine the cost of licensing under DAPA and expanded DACA outside of Texas. They also argued that, since the only evidence of harm cited was confined to Texas, the preliminary injunction was overbroad, and the court should at the very least limit it to plaintiff states, if not to Texas alone.

26. A divided Fifth Circuit panel affirmed entry of the preliminary injunction, *Texas v. United States*, 809 F.3d 134 (5th Cir. 2015), and reversed the denial of the motion to intervene by the three Texas residents who would be potential beneficiaries of DAPA, *Texas v. United States*, 805 F.3d 653 (5th Cir. 2015).

27. On June 23, 2016, the Supreme Court affirmed the Fifth Circuit decision by an equally divided court, leaving the Fifth Circuit opinion in place but setting no precedent. *United States v. Texas*, 136 S. Ct. 2271 (2016) (per curiam); see *Neil v. Biggers*, 409 U.S. 188 (1972) (noting that “[t]he legal effect” of an equally divided opinion “would be the same if the appeal, or writ of error, were dismissed”).

28. On May 19, 2016, Judge Hanen issued an expansive sanctions order, directing the government to file under seal a list of the names, addresses, contact information, and alien registration numbers of all individuals in the Plaintiff States granted benefits under the 2014 DACA/DAPA Memorandum between November 20, 2014 and March 3, 2015, for possible future release. Memorandum Opinion and Order, *Texas v. United States*, No. B-14-254 (S.D. Tex. May 19, 2016), ECF No. 347 (“Sanctions Order”) (attached hereto as Exhibit C). He further ordered that “any attorney employed at the Justice Department in Washington, D.C. who

appears, or seeks to appear, in a court (state or federal) in any of the 26 Plaintiff States annually attend a legal ethics course” for five years. *Id.* at 25-26. Following the filing of two petitions for writs of mandamus with the Fifth Circuit for judicial review, Judge Hanen stayed the Sanctions Order pending further proceedings.

**Plaintiff Martín Batalla Vidal**

29. Martín Batalla Vidal was born in Mexico and raised in New York from the age of six. Mr. Batalla Vidal has a younger brother who has also received DACA, and two younger brothers who were born in the United States. Mr. Batalla Vidal considers New York his home, as it is the only place he has lived since he arrived in the United States in 1997.

30. Mr. Batalla Vidal attended Bushwick Leaders High School for Academic Excellence in Brooklyn, New York, from September 2004 until his graduation in June 2008.

31. After graduating from high school, Mr. Batalla Vidal was interested in attending a nursing program at a school such as the City University of New York (CUNY), but could not seriously consider these programs because these universities did not offer financial aid to undocumented students. His guidance counselor and other advisors also repeatedly stressed the difficulty of finding work in the medical field without employment authorization, in light of which Mr. Batalla Vidal chose not to pursue a degree he might not be able to use in the future.

32. On November 14, 2014, Mr. Batalla Vidal applied for DACA with the assistance of MRNY. To prepare his DACA application, Mr. Batalla Vidal attended a workshop at MRNY’s office in Brooklyn, New York, where he made multiple follow-up visits. In order to prove his eligibility for DACA, including the educational and continuous presence requirements, Mr. Batalla Vidal spent many hours over the course of several months gathering the necessary paperwork and obtaining documents from his high school, hospital, and bank.

### **Approval of DACA Application and Issuance of Three-Year EAD**

33. On November 20, 2014, President Obama and the Secretary of Homeland Security announced the expansion of DACA and the creation of DAPA. *See Exhibit B.*

34. On February 17, 2015—one day after the court entered a preliminary injunction in *Texas v. United States*—DHS approved Mr. Batalla Vidal’s application for DACA and, pursuant to the government’s November 20, 2014 memorandum, granted Mr. Batalla Vidal a three-year employment authorization, valid from February 17, 2015 to February 16, 2018. *See Dep’t Homeland Sec., I-797C Notice of Action, Feb. 17, 2015* (attached hereto as Exhibit D).

35. Receiving DACA reinvigorated Mr. Batalla Vidal’s dreams of working in the medical profession, and in fall 2015 he enrolled at ASA College in a medical assistant’s degree program. With DACA, Mr. Batalla Vidal was able to raise money for school and to support his mother and younger siblings, by working initially both full-time at Bocca Catering and part-time at New York Sports Club. He currently works full-time at New York Sports Club. Mr. Batalla Vidal also received a scholarship for DACA recipients from ASA College that is awarded in \$3,120 increments over four semesters. Mr. Batalla Vidal’s ability to start his career, however, remains uncertain—and additionally so due to Defendants’ unlawful actions challenged here.

### **Revocation of Plaintiff Batalla Vidal’s Three-Year Employment Authorization**

36. On May 7, 2015, the United States informed Judge Hanen that despite the court’s February 16, 2015 preliminary injunction in *Texas v. United States*, USCIS had, after the injunction was entered, granted three-year terms of deferred action and employment authorization to approximately 2,000 individuals. Defendants’ May 7 Advisory, *Texas v. United States*, No. B-14-254 (S.D. Tex. May 7, 2015), ECF No. 247 (attached hereto as Exhibit E).

37. On May 14, 2015, Defendants caused a letter to be sent to Mr. Batalla Vidal,

instructing Mr. Batalla Vidal to “immediately return to USCIS the EAD that has a 3-year validity period listed” (attached hereto as Exhibit F). The letter also stated that Mr. Batalla Vidal’s failure to return his EAD might result in adverse action in his case. *Id.*

38. Defendants’ letter gave only one explanation for the revocation of Mr. Batalla Vidal’s three-year employment authorization: “The reason for this action is that, after a court order in *Texas v. United States*, No. B-14-254 (S.D. Tex.), USCIS erroneously issued you a 3-year instead of 2-year approval notice or notices and a 3-year instead of 2-year EAD.” *Id.*

39. Mr. Batalla Vidal has not appealed USCIS’s revocation of his three-year employment authorization because there are no administrative avenues by which to seek relief. 8 C.F.R. § 274a.14(b)(2).

40. In or around May 2015, Mr. Batalla Vidal received by mail a second approval notice from USCIS (Form I-797C), renewing his DACA status for a two-year period, from February 17, 2015 to February 16, 2017. On May 26, 2015, Mr. Batalla Vidal received by mail a notice that included an EAD card, valid for the period indicated in the approval notice.

41. Due to Defendants’ revocation of his three-year employment authorization, Mr. Batalla Vidal will have to apply for renewal of his employment authorization in less than two years. This process often requires an applicant to miss work in order to come in to an MRNY office to complete and sign the application. The renewal process requires locating, acquiring, and submitting documents, getting fingerprinted, paying a total of \$465 in fees, and potentially notifying Mr. Batalla Vidal’s employer. Further, Mr. Batalla Vidal may be required to resign from his future job due to the prolonged and uncertain duration of the renewal process.

42. In revoking Mr. Batalla Vidal’s three-year employment authorization and issuing a two-year employment authorization in its place, USCIS did not refund Mr. Batalla Vidal the

\$465 in fees or any part thereof.

43. Although Mr. Batalla Vidal did not participate in the *Texas v. United States* litigation, Defendants revoked and deprived him of his employment authorization on the sole ground of the *Texas* preliminary injunction. Mr. Batalla Vidal had no opportunity to contest the revocation of his three-year employment authorization or to vindicate his rights.

44. At no time have any of the parties to *Texas v. United States* attempted to join to that litigation either Mr. Batalla Vidal or others whose three-year employment authorization was revoked, or otherwise allow him his day in court.

45. The plaintiffs in *Texas v. United States* lacked standing to seek or obtain a nationwide injunction requiring Defendants to revoke Mr. Batalla Vidal's three-year employment authorization and his duly issued three-year EAD. Further, the plaintiffs in that case lacked standing to assert injury arising from New York residents receiving three-year terms of employment authorization. Because “[t]he remedy must of course be limited to the inadequacy that produced the injury in fact,” *Lewis v. Casey*, 518 U.S. 343, 357 (1996), the injury in fact found by the *Texas* court in issuing a nationwide injunction—the cost to Texas and potentially to Indiana and Wisconsin of issuing driver’s licenses—was “a patently inadequate basis for . . . imposition of system-wide relief,” *id.* at 359.

46. The court in *Texas* lacked both jurisdiction and remedial authority to enter a nationwide preliminary injunction that was broader than necessary to remedy the specific harm to the plaintiffs, *see Califano v. Yamasaki*, 442 U.S. 682, 702 (1979), because it had neither made a final determination as to the lawfulness of any agency rule nor found concrete evidence of irreparable harm to persons or states other than one named plaintiff, *see Lewis*, 518 U.S. at 349-50, 349 n.1 (finding that a district court’s overly broad injunction, in light of the scope of

plaintiffs' standing, raised a "jurisdictional" issue).

47. Mr. Batalla Vidal does not possess a Texas driver's license, has never resided in Texas, and disclaims all intention of applying for a Texas driver's license during the term of the three-year employment authorization that he received from USCIS. The state where Mr. Batalla Vidal resides, New York, has denied that the implementation of the November 20, 2014 memorandum would cause the harm necessary to issue an injunction applicable in that state.

48. Even if Mr. Batalla Vidal moved to Texas while possessing a three-year EAD, he would be required by law to notify USCIS of a change of address within ten days. 8 C.F.R. § 265.1. At that time, and if still subject to the *Texas v. United States* injunction, USCIS could revoke Mr. Batalla Vidal's three-year employment authorization and provide him with a two-year period of employment authorization instead.

49. Furthermore, even if Mr. Batalla Vidal moved to Texas with a three-year EAD in hand and applied for a Texas driver's license without informing USCIS of his change of address, Mr. Batalla Vidal would be flagged by USCIS's Systematic Alien Verification for Entitlements (SAVE) program, which the Texas Department of Public Safety uses to confirm the eligibility of each applicant for a driver's license. At that point, USCIS could revoke Mr. Batalla Vidal's three-year employment authorization and provide him with a two-year period of employment authorization instead.

50. This Court has the jurisdiction and authority to determine whether Defendants' revocation of Mr. Batalla Vidal's three-year employment authorization violated his rights. *See 5 U.S.C. §§ 702, 706; Martin v. Wilks*, 490 U.S. 755, 758-59 (1989) (holding that litigants deprived of legal rights by a prior action to which they were not parties could bring a collateral attack against the consent decree resulting from that action).

51. Mr. Batalla Vidal is entitled to relief in this court because the *Texas injunction* jeopardizes his legally protected interest in his three-year employment authorization. *See McNary v. Haitian Refugee Ctr., Inc.*, 498 U.S. 479, 491 (1991) (holding that where employment authorization was granted upon noncitizen's filing of nonfrivolous agricultural worker application, "the impact of a denial on the opportunity to obtain gainful employment [was] plainly sufficient to mandate constitutionally fair procedures").

52. Defendants' revocation of Mr. Batalla Vidal's three-year employment authorization is not in accordance with law. USCIS erred in revoking Mr. Batalla Vidal's employment authorization based on an overly broad injunction entered by a court in Texas that lacked jurisdiction to reach New York residents.

53. Defendants' revocation of Mr. Batalla Vidal's three-year employment authorization was done without observance of procedure required by law, as it violates binding USCIS regulations that permit revocation only when a condition upon which employment authorization was granted has not been met or ceases to exist, or for "good cause shown." 8 C.F.R. § 274a.14(b).

54. Plaintiff Batalla Vidal is aggrieved by Defendants' final agency action in revoking his three-year employment authorization by letter dated May 14, 2015.

55. Plaintiff Batalla Vidal has exhausted his administrative remedies. *See* 8 C.F.R. § 274a.14(b)(2) ("The decision by the district director shall be final and no appeal shall lie from the decision to revoke the authorization.").

#### **Plaintiff Make the Road New York**

56. Plaintiff Make the Road New York (MRNY) brings this action on behalf of itself and its members. MRNY is a nonprofit, membership-based community organization with offices

in Brooklyn, Queens, Staten Island, and Suffolk County that integrates adult and youth education, legal and survival services, and community and civic engagement, in an effort to assist low-income New Yorkers to improve their lives and neighborhoods.

57. MRNY has a legal department staffed by twenty-two attorneys and ten advocates who provide a broad range of civil legal services to immigrant New Yorkers. MRNY's immigration team provides individualized assistance to immigrants facing deportation, as well as in affirmative applications for immigration relief, including naturalization, asylum, Special Immigrant Juvenile Status and "U Visas." MRNY has also directly assisted individuals in preparing the documentation and paperwork necessary for DACA applications. Given the immigrant-rich nature the New York neighborhoods it serves, MRNY is unable to fully meet the high demand for its services and resources.

58. MRNY offers monthly DACA clinics in large group settings and provides assistance to DACA-eligible individuals through its Action NYC program, which provides comprehensive immigration screenings to New Yorkers. Since the fall of 2012, MRNY has conducted 335 DACA clinics and has submitted more than 1,956 DACA applications on behalf of its clients. MRNY assists DACA-eligible clients with initial applications as well as renewals.

59. MRNY has more than 19,000 dues-paying members residing in New York City and Long Island, primarily in the boroughs of Queens and Brooklyn. Its members include Plaintiff Batalla Vidal and at least 3 other New York residents whose three-year employment authorizations were revoked by Defendants solely on the basis of the *Texas* preliminary injunction, as well as hundreds, if not thousands, of members who are New York residents eligible for expanded DACA or DAPA who cannot apply for or receive such benefits solely because of the *Texas* order.

60. Plaintiff MRNY and its members are aggrieved by Defendants' final agency action and have exhausted their administrative remedies.

61. The legal interests of MRNY members in not having their employment authorizations revoked, except in accordance with law and in observance of the procedures set forth in 8 C.F.R. § 274a.14, and in receiving expanded DACA or DAPA if eligible, are germane to MRNY's purpose of advocating on for the rights of low-income immigrant communities.

62. None of the claims in this case require the individual participation of the affected MRNY members, as the claims concern purely legal questions and do not involve individualized determinations such as damages calculations.

63. Defendants' unlawful revocation of the three-year employment authorizations of MRNY members and other New York residents also directly harmed MRNY by causing the organization to divert resources in response to Defendants' actions. *See Nnebe v. Daus*, 644 F.3d 147 (2d Cir. 2011).

64. As a result of Defendants' unlawful actions, MRNY has expended significant resources. MRNY has conducted outreach to recipients of DACA to ensure that those affected by the revocation were in compliance with USCIS guidance. MRNY has individually counseled at least twelve clients about how to respond to Defendants' revocation letters, and assisted these individuals in returning their three-year employment authorizations according to Defendants' instructions. In addition, MRNY counseled approximately twenty individuals who wanted to know whether they were affected by Defendants' revocations.

65. The expenditure of resources related to Defendants' revocations of three-year employment authorizations includes attorney and advocate time spent counseling and assisting affected individuals as well as administrative costs, including printing and mailing expenses.

66. Defendants' unlawful revocations also threaten ongoing and future harm to MRNY by causing the organization to assist affected individuals in applying for a renewal of their deferred action and employment authorization every two years instead of every three years. These individuals include both MRNY members and other affected New York residents who use MRNY's services.

67. Because of Defendants' unlawful revocations, MRNY has also expended extensive resources in bringing the current action to vindicate the rights of Mr. Batalla Vidal and others who are affected.

68. These injuries to MRNY would be redressed by a favorable decision from this Court. Such a decision would, *inter alia*, cause MRNY to assist individuals less frequently in their employment authorization renewals, thus allowing the organization to re-direct these resources to its other aims.

### **CLAIMS FOR RELIEF**

#### **FIRST CLAIM FOR RELIEF ADMINISTRATIVE PROCEDURE ACT**

69. Plaintiffs Batalla Vidal and MRNY repeat and incorporate by reference each and every allegation contained in the preceding paragraphs as if fully set forth herein.

70. Defendants' revocation of Mr. Batalla Vidal's employment authorization, and those of other MRNY members and New York residents, was not in accordance with law, in violation of the Administrative Procedure Act (APA), 5 U.S.C. § 706(2)(A), in that it was based on a legal error—namely, the unlawfully broad preliminary injunction in *Texas v. United States*, which was entered without jurisdiction.

71. Plaintiffs are entitled to request that this Court declare Mr. Batalla Vidal and other

MRNY members' and New York residents' legal right not to have their employment authorizations revoked based on a legal error. 28 U.S.C. § 2201; 5 U.S.C. § 706(2)(A).

**SECOND CLAIM FOR RELIEF  
ADMINISTRATIVE PROCEDURE ACT**

72. Plaintiffs Batalla Vidal and MRNY repeat and incorporate by reference each and every allegation contained in the preceding paragraphs as if fully set forth herein.

73. Defendants' revocation of Mr. Batalla Vidal's employment authorization, and those of other MRNY members and New York residents, was not done "for good cause shown" or for any other reason permitted by 8 C.F.R. § 274a.14, and was thus done "without observance of procedure required by law," in violation of the APA, 5 U.S.C. § 706(2)(D).

74. Plaintiffs are entitled to request that this Court declare Mr. Batalla Vidal and other MRNY members' and New York residents' legal right not to have their employment authorizations revoked without observance of procedure required by law. 28 U.S.C. § 2201; 5 U.S.C. § 706(2)(D).

**PRAYER FOR RELIEF**

WHEREFORE, Plaintiffs respectfully request the Court to:

- (a) Issue a declaratory judgment stating that the February 2015 preliminary injunction entered in *Texas v. United States* does not apply to New York residents;
- (b) Issue a declaratory judgment stating that Defendants' revocation of Mr. Batalla Vidal's three-year employment authorization and those of other MRNY members and New York residents, based on the injunction issued in *Texas v. United States*, was an "agency action" that was "not in accordance with law," in violation of the APA, 5 U.S.C. § 706(2)(A);
- (c) Issue a declaratory judgment stating that Defendants' revocation of Mr. Batalla Vidal's

three-year employment authorization, and those of other MRNY members and New York residents, was an “agency action” that was “without observance of procedure required by law,” in violation of the APA, 5 U.S.C. § 706(2)(D), as it was not premised on any circumstance listed in 8 C.F.R. § 274a.14(b)(1)(i);

- (d) Hold unlawful and set aside Defendants’ revocation of the three-year employment authorizations of Mr. Batalla Vidal and other MRNY members and New York residents, and order Defendants to restore them;
- (e) Enjoin Defendants from revoking three-year employment authorizations of Mr. Batalla Vidal and other MRNY members and New York residents on the basis of the injunction in *Texas v. United States*;
- (f) Award Plaintiffs reasonable attorneys’ fees and costs pursuant to 5 U.S.C. § 504 and 28 U.S.C. § 2412; and
- (g) Grant any and all further relief this Court deems just and proper.

Dated: September 29, 2016

Respectfully submitted,

/s/ Michael J. Wishnie

Willem Bloom, Law Student Intern  
Jordan Laris Cohen, Law Student Intern  
Susanna Evarts, Law Student Intern<sup>†</sup>  
Amit Jain, Law Student Intern  
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\* *Pro hac vice* motion forthcoming.

† Motion for law student appearance forthcoming.

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**CERTIFICATE OF SERVICE**

I hereby certify that the foregoing was e-filed by Plaintiffs and served by regular mail on anyone unable to accept electronic filing, on September 29, 2016. Notice of this e-filing will be sent by e-mail to all parties by operation of the Court's electronic filing system or by mail to anyone unable to accept electronic filing as indicated in the Notice of Electronic filing. Parties may access this filing through the Court's CM/ECF System.

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