U.S. LEGAL CHALLENGE TO ARIZONA'S SB 1070

Amicus Briefs Filed in Support of Respondent

APRIL 10, 2012

ON MARCH 26, 2012, over 350 individuals and organizations joined 22 *amici* briefs supporting the U.S. government in its legal challenge against Arizona's SB 1070. The table below summarizes those friend-of-the-court briefs and the organizations and individuals that joined them. Full copies of these briefs can be downloaded from www.nilc.org/USvAZamici.html. The *amici* briefs summarized below include briefs by:

Friendly House counsel & plaintiffs | Faith organizations | Law enforcement officials & organizations | Business organizations | Foreign governments | Labor | Cities & counties | Civil rights, faith, & community organizations | Members of Congress | Immigration experts | States | Latino civil rights, business & professional organizations | Former state attorneys general | Criminal Defenders | American Bar Association | Former Immigration and Naturalization Service commissioners | Center for Constitutional Accountability | Former State Dept. & military officials | Rutherford Institute | Greater Houston Partnership | City of New York Bar

AMICUS BRIEF COSIGNERS KEY ARGUMENTS

Friendly House counsel & plaintiffs

www.nilc.org/document.html?id=632

ACLU

- MALDEF
- National Immigration Law Center
- ACLU of Arizona
- Asian American Justice Center
- · Asian Pacific American Legal Center
- National Day Labor Organizing Network
- Arizona South Asians for Safe Families, plaintiff
- Asian Chamber of Commerce of Arizona, plaintiff
- Border Action Network, plaintiff
- Maura Castillo, plaintiff
- Derechos Humanos, plaintiff
- John Doe, plaintiff
- Jane Doe #3, plaintiff
- Japanese American Citizens League
- Jim Shee, plaintiff
- Luz Santiago, plaintiff
- · Southside Presbyterian Church, plaintiff
- Valle del Sol

RET ARGUIVIENTS

Written on behalf of the counsel and plaintiffs in the civil rights coalition lawsuit challenging SB 1070, Friendly House v. Whiting. Addresses the stop, detention, and arrest provisions of SB 1070 (Sections 2 and 6) and lays out the statutory and constitutional arguments why these sections are necessarily preempted. Outlines in detail the narrow space that Congress has allowed state and localities to occupy with respect to immigration enforcement and argues that SB 1070 does not fit within these limited confines.

Compiled by the National Immigration Law Center. Please contact Karen Tumlin, managing attorney, at tumlin@nilc.org with any questions. Full copies of these briefs are available at: http://www.nilc.org/USvAZamici.html.



WASHINGTON, DC

| AMICUS BRIEF | COSIGNERS | KEY ARGUMENTS |
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| Law enforcement officials & organizations www.nilc.org/document.html?id=647 | Major Cities Chiefs Police Association Police Executive Research Forum National Latino Police Officers Association Sheriff Dupnik, Pima County, AZ Chief Harris, Phoenix, AZ Chief Villaseñor, Tucson, AZ Chief Acevedo, Austin, TX Sheriff Baca, Los Angeles, CA Chief Beck, Los Angeles, CA Chief Burbank, Salt Lake City, UT Chief Davis, East Palo Alto, CA Chief Diaz, Riverside, CA Chief Dolan, Minneapolis, MN District Attorney Gascón, San Francisco, CA Eduardo Gonzalez, Director of U.S. Marshall Service (Retired) Chief Hadley, Kalamazoo, MI Chief Halstead, Fort Worth, TX Chief Jones, Los Rios, CA Chief Venegas, Former Chief of Sacramento, CA Sheriff Wiles, El Paso, TX Chief Wray, Madison, WI | Argues that SB 1070 will produce erroneous applications of immigration law; undermine law enforcement activities and federal enforcement priorities; and undermine local community policing efforts. |
| Mexico & other foreign governments www.nilc.org/document.html?id=635 | Mexico Argentina Bolivia Brazil Chile Colombia Costa Rica Dominican Republic Ecuador El Salvador Guatemala Haiti Honduras Nicaragua Panama Paraguay Peru Uruguay | Addresses the adverse impact of SB 1070, and laws like it, on foreign relations. The brief outlines the specific negative impacts on diplomatic relations, trade, and foreign affairs that SB 1070 and similar laws have already had. |
| Cities & counties www.nilc.org/document.html?id=648 | County of Santa Clara, California City of Austin, Texas City of Baltimore, Maryland City of Beaverton, Oregon City of Berkeley, California City of Boston, Massachusetts | Argues that the enjoined provisions of SB 1070 impermissibly usurp scarce local resources that should be devoted to public safety. The brief also argues that SB 1070's immigration verification provisions |

| AMICUS BRIEF | COSIGNERS | KEY ARGUMENTS |
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| AMICUS BRIEF | City of Bridgeport, Connecticut Town of Carrboro, North Carolina Town of Chapel Hill, North Carolina City of Charleston, South Carolina City of Cincinnati, Ohio City of Columbia, South Carolina County of Dallas, Texas District of Columbia City of Durham, North Carolina City of Flagstaff, Arizona City of Gainesville, Florida City of Hallandale Beach, Florida City of Los Angeles, California City of Madison, Wisconsin City of Miami Beach, Florida City of Minneapolis, Minnesota County of Monterey, California County of Multnomah, Oregon The National League of Cities City of New Haven, Connecticut City of New York, New York City of Oakland, California City of Oakland, California City of Palo Alto, California Mayor of the City of Phoenix, Arizona City of Portland, Oregon City of Providence, Rhode Island City of Saint Paul, Minnesota Salt Lake City, Utah City and County of San Francisco, California City of San Leandro, California City of San Leandro, California City of San Leandro, California City of San Luis, Arizona County of Seattle, Washington City of Tucson, Arizona City of Tucson, Arizona | impose vague and unworkable requirements that effectively compel local law enforcement officials to violate the Constitution, creating liabilities for localities. Last, the brief argues that if the enjoined provisions were allowed to take effect the necessary trust between local law enforcement agencies and the communities they serve would be irreparably harmed. |
| | The United States Conference of Mayors | A |
| Members of Congress www.nilc.org/document.html?id=639 | Representative Ackerman Representative Baca Representative Becerra Representative Berman Representative Yvette Clarke Representative Hansen Clarke Representative Chu Representative Christensen Representative Cleaver | Argues that SB 1070 is preempted because it allows state and local officers to conduct immigration enforcement in a manner not authorized by Congress. |

| AMICUS BRIEF | COSIGNERS | KEY ARGUMENTS |
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| | Representative Clyburn | |
| | Representative Conyers | |
| | Representative Cummings | |
| | Representative Danny Davis | |
| | Representative Deutch | |
| | Representative Ellison | |
| | Representative Eshoo | |
| | Representative Farr | |
| | Representative Fattah | |
| | Representative Filner | |
| | Representative Al Green | |
| | Representative Gene Green | |
| | Representative Gonzalez | |
| | Representative Grijalva | |
| | Representative Gutierrez | |
| | Representative Hahn | |
| | Representative Hinchey | |
| | Representative Hinojosa | |
| | Representative Honda Representative Honda | |
| | Representative Hoyer | |
| | Representative John Larger | |
| | Representative John Larson Representative Sheila Jackson Lee | |
| | Representative Sheila Jackson LeeRepresentative Hank Johnson, Jr. | |
| | Representative Barbara Lee | |
| | Representative John Lewis | |
| | Representative Lofgren | |
| | Representative Maloney | |
| | Representative McDermott | |
| | Representative Meeks | |
| | Representative Miller | |
| | Representative Moore | |
| | Representative Moran | |
| | Representative Nadler | |
| | Representative Napolitano | |
| | Representative Norton | |
| | Representative Pastor | |
| | Representative Pelosi | |
| | Representative Pierluisi | |
| | Representative Polis | |
| | Representative Quigley | |
| | Representative Rangel | |
| | Representative Reyes | |
| | Representative Roybal-Allard Representative Richardson | |
| | Representative Richardson Representative Rush | |
| | Representative Linda Sánchez | |
| | Representative Linda Sánchez Representative Loretta Sánchez | |
| | Representative Loretta Sánchez Representative Schakowsky | |
| | Representative Schakowsky Representative Serrano | |
| | Representative Serrano | |

| AMICUS BRIEF | COSIGNERS | KEY ARGUMENTS |
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| | Representative Sewell Representative Slaughter Representative Sires Representative Bennie Thompson Representative Towns Representative Van Hollen Representative Waters Representative Frederica Wilson Representative Velázquez | |
| States www.nilc.org/document.html?id=651 | New York California Connecticut Hawaii Illinois Iowa Maryland Massachusetts Oregon Rhode Island Vermont | Argues that federal law preempts unilateral state action regarding immigration enforcement. SB 1070's state enforcement scheme conflicts with Congressional priorities and delegation of immigration enforcement authority to federal authorities. Arizona's SB 1070 has adverse national and international consequences. |
| Former state attorneys general (AGs) www.nilc.org/document.html?id=643 | Terry Goddard, Former AG, AZ Grant Woods, Former AG, AZ Former NY AG Abrams Former AZ AG Babbitt Former AL AG Baxley Former NV AG Bryan Former FL AG Butterworth Former IA AG Campbell Former IN AG Carter Former MD AG Curran Former NV AG Del Papa Former NJ AG Del Tufo Former WI AG Doyle Former OK AG Edmondson Former OR AG Frohnmayer Former UT AG Graham Former MI AG Granholm Former MA AG Harshbarger Former NJ AG Harvey Former MA AG Ketterer Former WI AG Lautenschlager Former RI AG Lynch Former CO AG MacFarlane Former NM AG Madrid Former MA AG Mills Former IN AG Modisett | Argues that SB 1070 impermissibly interferes with local law enforcement by damaging police and prosecutors' ability to effectively fight crime and undercutting their ability to establish enforcement priorities for their own jurisdictions. |

| AMICUS BRIEF | COSIGNERS | KEY ARGUMENTS |
|---|---|--|
| | Former MS AG Moore Former OR AG Myers Former MS AG Pittman Former RI AG Roberts Former MA AG Rowe Former KS AG Six Former NH AG Smith Former DC AG Spagnoletti Former KS AG Stephan Former VA AG Terry Former VA AG Troy Former MA AG Tierney Former UT AG Van Dam Former CA AG Van de Kamp Former TX AG White | |
| Former U.S. Immigration and Naturalization Service (INS) commissioners www.nilc.org/document.html?id=646 | Doris Meissner, INS Commissioner, 1993-2000 James Ziglar, INS Commissioner, 1993- 2003 | Argues that SB 1070 rejects the federal government's primacy in the development and execution of immigration enforcement priorities, a power specifically delegated by Congress. In so doing, SB 1070 also rejects a long-standing Congressional preference for the judgment of expert federal agencies over that of individual states. Arizona's law also rejects a long history of federal enforcement discretion and strategic resource management. |
| Former U.S. State Department & military officials www.nilc.org/document.html?id=649 | Madeline K. Albright, former Secretary of State and Ambassador to the United Nations William S. Cohen, former Secretary of Defense Rudolph F. DeLeon, former Deputy Secretary of Defense Conrad K. Harper, Former Legal Advisor, Dept. of State Donald L. Kerrick, former Deputy National Security Advisor to the President Lawrence J. Korb, former Assistant Secretary of Defense John D. Negroponte, former Deputy Secretary of State, former Director of National Intelligence, former Ambassador to the United Nations, & former Deputy National Security Advisor Davis R. Robinson, former Legal | Argues that SB 1070, and laws like it, impermissibly interfere with foreign relations by undermining the exclusivity and uniformity of federal immigration law. Lays out legal and historical arguments relating to the federal government's exclusive role in foreign relations, and how immigration policy is inextricably intertwined with foreign relations. |

| AMICUS BRIEF | COSIGNERS | KEY ARGUMENTS |
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| | Advisor, Dept. of State William H. Taft IV, former Legal Advisor, Dept. of State, former Ambassador to NATO, & former Deputy Secretary of Defense | |
| Faith www.nilc.org/document.html?id=634 | United States Conference of Catholic Bishops The Evangelical Lutheran Church in America Lutheran Immigration and Refugee Service Reverend Gradye Parsons as Stated Clerk of the General Assembly of the Presbyterian Church (U.S.A.) | Argues that SB 1070 impedes the considered and balanced judgment of federal immigration law. Specifically it undermines the federal goals of promoting family unity and human rights and dignity. The brief also argues that SB 1070 and laws like it threaten religious liberty by criminalizing so-called "harboring" and "transporting" of undocumented immigrants in such a way as to punish acts within the mission of religious organizations such as the provision of food, shelter, and care for all. |
| Business organizations www.nilc.org/document.html?id=633 | Arizona Employers for Immigration Reform Arizona Hispanic Chamber of Commerce Arizona Subcontractors Association of Arizona Hill & Usher, L.L.C. | Discusses SB 1070's impact on interstate commerce and argues that it violates the Dormant Commerce Clause by burdening commerce and providing little to no benefits to the state. |
| Labor www.nilc.org/document.html?id=642 | Service Employees International Union United Food and Commercial Workers International International Brotherhood of Teamsters United Farm Workers of America Change to Win | Argues that the provision in SB 1070 criminalizing work by unauthorized immigrants (Section 5(c)) is impliedly preempted by the Immigration Reform and Control Act of 1986. In enacting the comprehensive federal law regulating the employment of unauthorized immigrants, Congress explicitly considered and rejected the imposition of criminal penalties on employees in favor of a complex scheme escalating civil and criminal penalties on employers and administrative immigration consequences for employees. SB 1070 conflicts with this federal scheme. This brief also distinguishes the Supreme Court's 2011 decision in <i>Chamber of Commerce v. Whiting</i> . |

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| Labor www.nilc.org/document.html?id=652 | • AFL-CIO | Argues that SB 1070's provision criminalizing work by unauthorized immigrants is preempted. The brief discusses SB 1070's central purpose of regulating immigration, not employment, which is an area of traditional state control as well as the conflict between SB 1070 and federal law regarding the hiring of unauthorized workers. |
| Civil rights, faith, & community organizations www.nilc.org/document.html?id=641 | Leadership Conference on Civil & Human Rights Southern Poverty Law Center League of United Latin American Citizens National Asian Pacific American Bar Association National Congress of American Indians Legal Momentum Lambda Legal Defense & Education Fund African American Ministers in Action American Jewish Committee Leadership Conference on Women Religious Alabama Appleseed Center for Law & Justice Coalition of Utah Progressives Georgia Latino Alliance for Human Rights Hispanic Interest Coalition of Alabama Lowcountry Immigration Coalition South Carolina Appleseed Legal Justice Center Utah Coalition of La Raza 9to5, National Association of Working Women Adorers of the Blood of Christ, U.S. Region Adrian Dominican Sisters Alliance for a Just Society American GI Forum Asian & Pacific Islander American Health Forum Asian American Institute Asian Pacific American Labor Alliance, AFL-CIO Bickel & Brewer Latino Institute for | SB 1070 will harm U.S. citizens and other lawful residents, and citizens of color will disproportionately bear the burden of "papers please" policing. SB 1070 misapprehends the federal immigration scheme instituting state criminal consequences that contravene Congressional policy. Real-world evidence from Arizona and Alabama belies the notion that laws like SB 1070 can be implemented in a fashion to comport with the Constitution. |

| AMICUS BRIEF | COSIGNERS | KEY ARGUMENTS |
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| | MenUnited Church of Christ, Justice and Witness Ministries | |
| Immigration experts www.nilc.org/document.html?id=645 | National Immigrant Justice Center American Immigration Lawyers Association | Focuses on Sections 2 and 6 of SB 1070 and argues that state and local officials' involvement in immigration enforcement is rightly subject to federal oversight and that these provisions of SB 1070 are preempted. The brief argues that Section 2(B) of SB 1070 is preempted by federal law because it premises immigration detention and investigation on concepts that would not trigger investigation under federal law. |
| Latino civil rights, business & professional organizations www.nilc.org/document.html?id=640 | National Council of La Raza United States Hispanic Chamber of Commerce The Hispanic National Bar Association Los Abogados Hispanic Bar Association National Association of Latino Elected & Appointed Officials | Focuses on the profound negative impact that lifting the preliminary injunction of SB 1070 would have on Latinos in Arizona, including increased private harassment, likely detention and arrest, and denial of benefits and services to which they are entitled. The brief also addresses the harm that lifting the injunction would do to business interests in Arizona. |
| Criminal Defenders www.nilc.org/document.html?id=656 | National Association of Criminal Defense Lawyers Arizona Attorneys for Criminal Justice | Argues that SB 1070 cannot be enforced without racially profiling Latinos in a manner that violates the Fourth Amendment's prohibition on unlawful searches and seizures and the Fourteenth Amendment's guarantee of equal protection. Discusses how seizures that may be lawful at inception, can become unlawful if prolonged. |
| American Bar Association www.nilc.org/document.html?id=650 | American Bar Association | Argues that SB 1070's immigration verification and warrantless arrest provisions (Sections 2 and 6) will necessarily lead to the wrongful detention of U.S. citizens and other lawfully present immigrants. Drawing on stories of its clients in ABA detention programs, the brief highlights examples of U.S. citizens and lawful permanent residents who were wrongfully detained by federal officials and argues that SB 1070 would exacerbate this |

| Center for Constitutional Accountability | • Center for Constitutional Accountability | problem by allowing arrest and detention based on perceived immigration status by untrained state and local officials. The brief also argues that state immigration enforcement schemes that operate without federal oversight and control will lead to erroneous detentions of lawfully present individuals. Argues that SB 1070 is impliedly preempted and that Arizona's |
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| www.nilc.org/document.html?id=638 | | arguments to the contrary are unavailing. |
| Rutherford Institute www.nilc.org/document.html?id=653 | Rutherford Institute | Argues that SB 1070 violates the Fourth Amendment and the Equal Protection Clause of the Fourteenth Amendment. Specifically, it argues that if SB 1070's immigration verification and warrantless arrest provisions were implemented, they would lead to unlawfully prolonged seizures of individuals without proper justification. In addition, the brief argues that SB 1070 would subject individuals to unconstitutional discrimination based on race because race will be inappropriately used as a proxy for immigration status. |
| Greater Houston Partnership www.nilc.org/document.html?id=657 | Greater Houston Partnership | Argues that SB 1070 is preempted by federal law. The brief also argues that SB 1070 will result in unlawful detentions of lawful immigrants as well as discourage and deter lawful immigrants from living in Arizona, causing harmful economic effects to the state. |
| City of New York Bar Association www.nilc.org/document.html?id=670 | City of New York Bar Association | Argues that SB 1070 is preempted because it stands as an obstacle to the national interest in regulating foreign relations and, instead, allows one state to saddle every other state and the nation with responsibility for the foreign policy effects of Arizona's policy choices. The brief also argues that the immigration verification and warrantless arrest provisions should be rejected under the |

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| AMICUS BRIEF | COSIGNERS | KEY ARGUMENTS |
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| | | constitutional issue avoidance doctrine because these provisions raise serious Supremacy Clause questions. |

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